### TO: All Concerned Persons

If you wish to make an oral statement at this hearing, please fill in this form and give it to the Presiding Officer. Your name will be called during the hearing.

Please Print:	
NAME: Tan	ing Johnson
I am representing:	Myself
Address: P	The following organization:  Mortana Mining Association  O. Box 5567  elena, MT 59604
Telephone: <u>+106</u>	-495-1444
Fax:	
E-mail: ±joh	sor (morgansmy signorg
Please check:	
<b>X</b>	I am a proponent of the proposed rulemaking.    Market   Proposed   Proposed
	_ I am neutral but wish to offer information pertinent to the proposed action.
•	Other

### TO: All Concerned Persons

If you wish to make an oral statement at this hearing, please fill in this form and give it to the Presiding Officer. Your name will be called during the hearing.

Please Print:		
NAME:	JAW	ES OCHELL
I am represe	enting:	Myself
	-R.	The following organization:  (ITY OF EAST WELEVA MAYOR)
Address:	EAST	HELENA MT 59655
Telephone:	406	- >27-5321
Fax: E-mail: Please check		nelleh Egmall. com
		I am a proponent of the proposed rulemaking.
	X	I am an opponent of the proposed rulemaking.  I am neutral but wish to offer information pertinent to the proposed action.  Other

TO: All Concerned Persons

If you wish to make an oral statement at this hearing, please fill in this form and give it to the Presiding Officer. Your name will be called during the hearing.

I am represe	nting:	Myself
•		OTTY & WHITESTS The following organization:
Address:	Box	158, WHITEAST
Telephone: _	406-8	363.2455
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		I am a proponent of the proposed rulemaking.
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### TO: All Concerned Persons

If you wish to make an oral statement at this hearing, please fill in this form and give it to the Presiding Officer. Your name will be called during the hearing.

Please Print:	, ^^
NAME:	Victoria Marquis
I am represe	nting: Myself
	The following organization:
	Crowley Fleck, for Arch Coal
Address:	490 N. 31st Succet, Ste. 500
·	Billinas MT 59101
Telephone:	406-252-3441
Fax:	
E-mail:	Vmagus @ crowleyfleck com
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	I am neutral but wish to offer information pertinent to the proposed action.
	Other

TO: All Concerned Persons

If you wish to make an oral statement at this hearing, please fill in this form and give it to the Presiding Officer. Your name will be called during the hearing.

Please Prin	<u>t</u> :	
NAME:	DAVID	A. GACT
I am repres	enting:	Myself
		The following organization:
		Montana Potroleum Association
Address:	RoiBy	A 118 Co
,	Helone	MT 59604
Telephone:	406-0	142-7587
Fax:		
E-mail:	MPAC	montanapetroleun.org
Please chec		U .
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### STATEMENT OF DAVID A. GALT

### EXECUTIVE DIRECTOR, MONTANA PETROLEUM ASSOCIATION

## BEFORE THE MONTANA BOARD OF ENVIRONMENTAL REVIEW AND THE MONTANA DEPARTMENT OF ENVIRONMENTAL QUALITY

# HEARINGS ON NUMERIC NUTRIENT STANDARDS AND THE PROPOSED ADOPTION OF RULES AND CIRCULARS PERTAINING TO THE STANDARDS

### **MARCH 24, 2014**

Good morning. My name is David A. Galt. I serve as the Executive Director of the Montana Petroleum Association (MPA). This is my ninth year in this role for MPA. In this position, I represent the interests of the oil and gas industry before the executive and legislative branches of the state and federal governments. I appreciate the opportunity to share the views of MPA with the Board on the proposed rules pending before the Board, the companion rule package under consideration by officials in the Department of Environmental Quality (DEQ), the draft circulars (DEQ-12A & 12B) published by DEQ, and the implementation guidance document posted on DEQ's website. These five documents are interrelated. Although you are only being asked to promulgate one of the rule packages, which incorporates one of the two circulars, the content of all of the documents is relevant to your inquiry on whether to act.

### I. General Background

I have served as a member of the Nutrient Working Group (NWG) since its inception. Beyond regular participation in NWG meetings, I submitted two letters on behalf of MPA to DEQ - - one in 2012 and one in late 2013 - - in response to earlier drafts of the documents pertinent to this rulemaking.

I agree with the DEQ leadership's comments regarding the usefulness of the NWG as a forum to discuss the issues in the rule packages under consideration by the Board and DEQ. And I can say that MPA has had a productive dialogue with DEQ officials on a number of issues of concern to the members of the association, but significant issues have not been resolved. MPA appreciates the opportunity to have this final opportunity to attempt to persuade state policymakers.

I should note at the outset the trepidation many in the regulated community have with respect to this rulemaking. On the one hand, MPA is mindful of the fact that the Montana Code requires promulgation of a rule establishing base numeric nutrient standards and that the Board and DEQ have a non-discretionary duty to do so. On the other hand, we simply do not know whether potential new employers will be deterred from starting a business in Montana as a result of these standards. We do know that it will be very difficult to meet the end-of-pipe standards required for a permittee to receive a general variance - - and those standards are not as onerous as the numeric standards in DEQ-12A. Whether some existing businesses with discharge permits

will find it impossible to continue to operate in Montana following implementation of the new numeric standards is also unclear. We do know one thing: we are the guinea pigs in this experiment. Montana is among a small number of states which have studied and moved to adopt numeric nutrient standards for rivers and streams. Six months ago, a federal district court ruled on an advocacy group's claim that EPA failed to act to adopt numeric nutrient criteria for all fifty states and the District of Columbia. Gulf Restoration Network v. Jackson, 43 ELR 20218 (E.D. La. 2013) (Sept. 20, 2013). In describing the context of the case, the court noted:

Plaintiffs point out that the states in the Mississippi River Basin have no numeric water quality standards for phosphorous in rivers or streams or for nitrogen in any waters. And most states do not attempt to limit nitrogen and phosphorous discharges in NPDES permits.

Id. at 2. In addition, at present, **none** of our neighbors have adopted numeric nutrient standards. See Exhibit 1. These states, among many others, have retained narrative standards for nutrients because they remain legally viable under federal law. 40 C.F.R. § 130.7(c)(1). The questions regarding the impacts to be felt in Montana as a result of the new numeric nutrient standards are not answerable, but it is uncontested that we will have numeric standards when many other states will not.

MPA supported the effort in the 2011 Legislature to create authority for the Department to grant variances for point source dischargers of nitrogen and phosphorous limits in numeric nutrient standards which cannot be met given existing technology. Some may suggest that current technology would allow permittees to meet the numeric standards proposed in DEQ-12A. I have heard the opposite from others who are actually responsible for nutrient reduction as wasterwater engineers. Moreover, it is uncontested that existing technology would be costprohibitive regardless of whether it could achieve the standards in DEQ-12A. The limits of technology and the fact that the technology is not cost-effective are the bases for the Legislature's decision to adopt variances. As reflected in the documents developed by DEO, this approach ensures gradual progress on reducing nutrients from point source dischargers, creates additional time for new, cost-effective technologies to emerge for use by point source dischargers, and allows DEQ to focus on the means to reduce discharges from non-point sources of nitrogen and phosphorous. Without the authority for the Department to authorize variances over the next twenty years, MPA would have urged the Legislature to abandon the pursuit of numeric nutrient standards. If associations like MPA conclude that companies are avoiding Montana or leaving the state as a result of these standards, we will be prompt in encouraging a reversal of counterproductive provisions of law.

<sup>&</sup>lt;sup>1</sup> DEQ's approach to reducing discharges from non-point sources is quite distinguishable from the command and control model utilized with municipalities and industrial permittees. In an annual report describing the status of the efforts to reduce nutrients attributable to non-point sources, the State noted, "Montana continues to demonstrate that the Nonpoint Source Management Program is committed to and capable of addressing nonpoint source pollution in Montana and that a voluntary, incentive-based approach works well in this state." State of Montana, 2013 Annual Report, Nonpoint Source Management Program, p. 18.

### II. Comments on Draft Rules, Circulars, and Guidance

MPA wishes to comment on both proposed rule packages, DEQ-12A, DEQ-12B, and the Basic Numeric Nutrient Standards Implementation Guidance ("implementation guidance"). Let me first turn to our comments on the rule package under consideration by the BER. I will then address issues of note in the rule package to be considered by the Department. I will share MPA's views on the both parts of DEQ-12 before concluding with comments on the draft implementation guidance.

### A. <u>Comments on the BER Rule package designed to establish numeric nutrient</u> standards.

MPA has multiple observations on the rule under consideration by the Board.

### 1. Inadequate basis for quantitative standard

First, in paragraph 4 of Section 3, the Department has noted that it determined the "nuisance threshold" for algae by polling "citizens and river and stream users." MPA does not take issue with the sampling methodology, but questions whether this is an appropriate standard to determine improvement of a beneficial use.

### 2. Misstatements regarding legislative purpose and scope of impact

In the final paragraph in Section 3, DEQ has stated that, "[nutrient] concentrations are below the limits of current wastewater treatment technology." MPA believes that this statement misstates the legislative intent behind Senate Bill 367. First, substantial and widespread economic impacts would result if Montana law required immediate compliance with numeric nutrients standards because current cost-effective wastewater treatment technology would not allow permittees to meet the numeric concentrations for nitrogen and phosphorous imposed by the new standards. We believe that this is a more accurate statement of the reason for the statute than what is reflected in DEQ's draft.

In describing the scope of this problem, DEQ's draft refers to the inability of permittees to meet the numeric concentrations for nitrogen and phosphorous imposed by the new standards as a problem which would arise "in many cases". The use of "many" is inappropriate in this context. Many could be used to define a quantity in excess of a few. It is clear from the action of the Legislature and the plain language of the bill that "most" or "virtually all" should be insert in the place of "many" in the third sentence of the first paragraph of the section describing the reason for the adoption of the draft rule.

### 3. Inadequacy of the Non-Severability Clause

On page 7 and 14, the Department proposes to add a section 2 to Admin. R. Mont. § 17.30.619 and a section 4 to Admin. R. Mont. § 17.30.715, as a non-severability clause. MPA has worked closely with the Department on the non-severability clause and appreciates its work to include it in the proposed rule. Its stated reason for inclusion of this passage in Admin. R. Mont. § 17.30.619 reflects legislative intent and the discussions of the purpose of a non-

severability clause in NWG meetings. Nonetheless, MPA asks the Board to modify the draft language on both pages.

In our discussions with DEQ, MPA noted that the general variance provision internalized in the rule to be promulgated by DEQ and amplified in DEQ-12B will be of no effect if, after promulgation of the rule, EPA disallows a permit with a general variance for the reason that DEQ allowed the permittee to deviate from the numeric nutrients standards based upon the application of a general variance. The essence of this argument is this: the Legislature, without opposition from EPA, used mandatory language in Mont. Code Ann. § 75-5-313(5)(b) to require DEQ to incorporate a general variance in permits if the permit applicant meets certain conditions. If EPA, in turn, refuses to allow a permit with a general variance to take effect as a result of the inclusion of the variance, the intent of the statute has been nullified with respect to the permittee. In such a circumstance, the rules should not continue to bind permittees. Therefore, MPA asks the Board to amend the language employed by DEQ in the rule as noted in the italicized language as follows:

If (1) a court of competent jurisdiction declares 75-5-313, MCA, or any portion of that statute invalid, (2) the United States Environmental Protection Agency disapproves 75-5-313, MCA, or any portion of that statute, under 30 CFR 131.21, or if rules adopted pursuant to 75-5-313(6) or (7), MCA, expire and general variances are not available, or (3) after the date of the promulgation of this rule, the United States environmental protection agency nullifies or otherwise disallows a permit with a variance issued by the Department based upon the Department's inclusion of a variance in the permit, then (1)(e) and all references to DEQ-12A, base numeric nutrient standards and nutrient standards variances in ARM 17.30.201, 17.30.507, 17.30.516, 17.30.602, 17.30.622 through 17.30.629, 17.30.635, 17.30.702, and 17.30.715 are void, and the narrative water quality standards contained in ARM 17.30.637 are the standards for total nitrogen and total phosphorus in surface water, except for the Clark Fork River, for which the standards are the numeric standards in ARM 17.30.631.

Without the addition of this language to the rule, the rule will remain in force if EPA rejects a permit with a variance for the permittee because EPA does not believe the permittee is entitled to a variance.

### 4. Inaccurate Statement on DEQ's Authority on Variances

On pages 10 and 11, in each section which describes the rationale for amending the rule, DEQ has explained that the new language is required, in part, to "incorporate the nutrient standards variance limits." MPA does not believe that the draft language is accurate. MPA recommends that the Board modify the language in all three sections to strike "nutrient standards variance limits" and replace it with "the Department's authority to grant variances from the numeric standards for permittees."

### B. Comments on the department rule proposed for adoption by DEQ pertaining to nutrient standard variances.

MPA has three observations to make with respect to the proposed rule under consideration by DEQ, which it views as misstatements regarding the plain language of the statute on variances.

First, DEQ asserts that in many cases nutrient concentrations are "below the limits of current wastewater treatment technology". MPA believes that this statement misstates the legislative intent behind Senate Bill 367. First, substantial and widespread economic impacts would result if Montana law required immediate compliance with numeric nutrient standards because current wastewater treatment technology would not allow permittees to meet the numeric concentrations for nitrogen and phosphorous imposed by the new standards. We believe that this is a more accurate statement of the reason than what is reflected by DEQ's draft.

In describing the scope of this problem, DEQ's draft refers to the inability of permittees to meet the numeric concentrations for nitrogen and phosphorous imposed by the new standards as a problem which would arise "in many cases". The use of "many" is inappropriate in this context. Many could be used to define a quantity in excess of a few. It is clear from the action of the Legislature and the plain language of the bill that "most" or "virtually all" should be insert in the place of "many" in the third sentence of the first paragraph of the section describing the reason for the adoption of the draft rule.

Another passage in the first paragraph of the section describing the reason for adoption of the rule does not reflect the language of the legislation authorizing general variances. DEQ has written that the "statute allows dischargers to be granted variances from base numeric nutrient standards in those cases where meeting the standards today would be an unreasonable economic burden or technologically infeasible." This should be rewritten to reflect that "the statute requires DEQ to grant general variances from base numeric nutrient standards in those case where meeting the standards today would be an unreasonable economic burden or technologically infeasible and the permittee meets the end-of-pipe treatment requirements in DEQ-12B."

### C. Comments on the Draft Circular DEO-12

In DEQ 12-A, the language in endnote 4 ("as an annual average, not to be exceeded more than once in any three year period, on average") is unclear. What does once in any three year period, on average mean? The lack of clarity makes the compliance requirements for the numeric nutrient standards in Table 12A-1 vague and difficult for permittees to meet.

In DEQ 12-B, the definition of "Monthly Average" in Section 1.1 is confusing. The period in which the base numeric nutrient standards apply is generally July 1 to September 30. If this definition is to be applied to permit compliance then it seems that it should reference the sum of the measurements for a parameter divided by the number of samples during the reporting period.

Although MPA advised DEQ in a July 18, 2012 letter that the statute refers to a monthly average, not a long-term average as utilized in the early drafts of DEQ-12B, the Department did

not include the current language in a draft of the circular ever discussed by the NWG. As a result, the definition of monthly average in the current version of DEQ-12B has not been debated by NWG members. While the new definition in Section 1.1 is an improvement, we believe the following is preferable:

Monthly average means the sum of the measurements for a parameter divided by the number of samples during the reporting period, which is a thirty day period between July 1st and September 30th in a calendar year.

### D. General Concern: Interpretation of Protection of Downstream Uses

The Department has refused to engage in a meaningful discussion about how it will analyze whether downstream uses are adequately protected when an applicant seeks a variance based upon water quality modeling. In the MPA letter to the Department in October, 2013, I indicated that MPA agreed with a recent comment submitted by the League of Cities and Towns, in which the League noted:

The reference to "protection of downstream use" should be removed from the proposed documents or use language similar to the following: "dischargers shall only be responsible for the protection of downstream use to the first location of a non-point source loading". Without defining the extent a point source discharger is responsible for protection of downstream use and without recognition of non-point source contribution, the language is not acceptable.

Unfortunately, the lack of clarity has continued through the development of the rule package. In fact, in the guidance document, the Department states, "[a]ny reach-specific criteria developed for a receiving stream using a mechanistic or empirical model will also need to protect downstream beneficial uses. ... "How far downstream" is a consideration which will vary from case-to-case...." It is problematic to promulgate the rule packages without a better idea of the touchstones for DEQ's analysis because parties are left to their own devices to determine whether the answer is the point of the next discharge downstream or the Gulf of Mexico.

### III. Conclusion

MPA wishes to express its gratitude the member of the Nutrient Working Group and the staff and officials in the Department of Environmental Quality. While we believe that more should be done before the rules are promulgated by the Board and DEQ, MPA believes the current drafts are much improved over past versions. This is the product of considerable effort on the part of DEQ personnel and other stakeholders who are committed to optimal public policy on nutrient issues.

To the extent that MPA can provide additional information, analysis, or proposed language to the Board and the Department, we stand ready to do so.

Submitted in person Mark 24, 2014

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#### State Milestones

The maps and tables on this web page rely on state-provided initestone data to project future statewide adoptions of nitrogen and phosphorus criteria. The table below shows these data for three waterbody types - lakes/reservoirs, river/streams, and estuaries. The data focus on five specific development milestones.

- 1. Planning for Criteria Development,
- Collection of Information and Data.

- 3. Analysis of Information and Data,
  4. Proposal of Criteria, and
  5. Adoption of Criteria (EPA-approved).

The milestone data below also comprise one of the indicators in the Nutracy Indicators | Datase) - specifically, the Adopting of Standards indicator

Sort the table by clicking on any desired column. For example, you can sort by state, region, and expected watertype. You can also show or hide columns by clicking on the checkboxes. Click the state for complete detailed information.

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Indiana anaibn1	Lakes/Reservoirs (N)	Complete	No Date Provided	No Date Provided	after completing TP for rivers/streams	No	
Indlana	Łakes/Reservoirs (P)	Complete	Complete	Complete	12/31/2014		
Indiena Indiana	Alvers/Streams (N) Rivers/Streams (P)	Complete Complete	Complete	Complete	No date provided After completing TP	No.	
			Complete	Complete	criteria for axes	No	
(W)	Lakes/Reservoirs (N) Lakes/Reservoirs (P)	No Date Provided No Date Provided	No Date Provided No Date Provided	No Date Provided No Date Provided	No Date Provided No Date Provided	No No	
Idea	Rivers/Streams (N)	No Date Provided	No Date Provided	No Date Provided	No Date Proyided	No	
Owa	Rivers/Stréams (P)	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No	
Kansas	Lakes/Reservoirs (N) Lakes/Reservoirs (P)	No Date Provided No Date Provided	No Date Provided No Date Provided	No Date Provided No Date Provided	No Date Provided No Date Provided	No	
Kanas	Rivers/Streams (N)	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No No	
Kansus	Rivers/Streams (P)	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No	
Kentucky Kentucky	Lakes/Reservoirs (N) Lakes/Reservoirs (P)	Complete Complete	No Date Provided No Date Provided	TBD*	12/31/2018 12/31/2018		
Kentucky	Rivers/Streams - Non-Wedeable (N)	Complete	Collection Underway	TBD*	TBD		
Kentucky	Rivers/Streams - Non-Wadeable (P)	Complete	Collection Underway	TBD*	тво		
Kentucky	Rivers/Streams - Wadeable (N)	Complete	Collection Underway	TBD*	12/31/2016		
Kentucky	Rivers/Streams - Wadeable (P)	Complete	Collection Underway	780°	12/31/2016	ļ	
	Lakes/Reservoirs (N) Lakes/Reservoirs (P)	No Date Provided No Date Provided	No Date Provided No Date Provided	No Date Provided No Date Provided	No Date Provided No Date Provided	No	
Louisiana	Rivers/Streams (N)	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No No	
Louisiana	Rivers/Streams (P)	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No	
Louisiana Louisiann	Estvaries (N) Estvaries (P)	No Date Provided No Date Provided	No Date Provided No Date Provided	No Date Provided No Date Provided	No Date Provided No Date Provided	No No	
Maine	Lakes/Reservoirs (N)	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No	
Maine	Lakes/Reservoirs (P)	Complete	Complete	Complete	Complete	No	
Maine Maine	Rivers/Streams (N) Rivers/Streams (P)	No Date Provided Complete	No Date Provided Complete	No Date Provided  Complete	No Date Provided Complete	No No No	
Maine	Estuaries (N)	Complete	12/31/2014	12/31/2015	12/31/2015	No	
Maine	Estuaries (P)	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No No	
Maryland	Lakes/Reservoirs (N) Lakes/Reservoirs (P)	No Date Provided No Date Provided	No Date Provided No Date Provided	No Date Provided No Date Provided	No Date Provided No Date Provided	No.	
Maryland Maryland	Rivers/Streams (N)	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No No	
Maryand Naryang	Rivers/Streams (P)	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No	
Maryland Maryland	Estuaries (N) Estuaries (P)	No Date Provided No Date Provided	No Date Provided No Date Provided	No Date Provided No Date Provided	No Date Provided No Date Provided	No.	
Massachusetts	Lakes/Reservairs (N)	Complete	Complete	Complete	Complete		
Massachusetts	Lakes/Reservoirs (P)	Complete	Complete	Complete	Complete	No	
Massachusetts Massachusetts	Rivers/Streams (N) Rivers/Streams (P)	Complete Complete	Complete Complete	Complete Complete	Complete Complete		
Massachusetts	Estuaries (N)	Complete	*Note	*Note	*Note		
Massachusetts	Estuaries (P)	Complete	*Note	*Note	*Nate		
	Lakes/Reservoirs (N)	Complete	Complete	Complete	No Statewide Criteria Development Intended	No St Develo	
Michigan	COMESTICORIA (14)		<del> </del>	<del></del>			
	Cakes/Reservoirs (P)	Complete	Complete	Complete	38 wooks after rulemaking authority restored	75 rutem	

	Watertina		<del></del>	Development Milestone	<u>15</u> <del>17</del>	T
State/Territory	Watertype (Criterion)	1. Planning for Criteria Development	2. Collection of Information & Data	3. Analysis of Information & Data	4. Proposal of Criteria	5. Cr
Michigan	Rivers/Streams (P)	Complete	Complete	Complete	38 weeks after rulemaking authority restore:	79 rulen
Minnesota	Lakes/Reservoirs (N)	Complete	Complete	Complete	No Statewide Criteria Development Intended	No SI Devel
Minnesota	Lakes/Reservoirs (P)	Complete	Complete	Complete Complete	Complete	
Minnesota	Rivers/Streams (N)	Complete	Complete	Complete	No Statewide Criteria Development Intended	No Si Devel
Minnesota Mississippi	Rivers/Streams (P) Lakes/Reservoirs - Deltu (N)	Complete Complete	Complete 3/31/2014	Complete 3/31/2014	12/31/2013	
Mississippi	Lakes/Reservoirs - Delta (P)	Complete	3/31/2014	3/31/2014	11/30/2014	
Mississippi	Lakes/Reservoirs - Non-Delta (N)	Complete	12/31/2012	12/31/2012	6/30/2013	ı
Mississippi	Lakes/Reservoirs - Non-Delta (P)	Complete	12/31/2012	12/31/2012	6/30/2013	1
Mississippi Mississippi	Rivers/Streams - Delta (N) Rivers/Streams - Delta (P)	Complete Complete	3/31/2014 3/31/2014	3/31/2014 3/31/2014	11/30/2014 11/30/2014	
Mississippi	Rivers/Streams - Non-Delta (N)	Complete	12/31/2012	12/31/2012	6/30/2013	1. 1
Mississippi	Rivers/Streams - Non-Delta (P) Estuaries (N)	Cemplete Complete	12/31/2012 12/31/2012	12/31/2012	6/30/2013	1
Mississippi Mississippi	Estuaries (P)	Complete	12/31/2012	12/31/2012	12/31/2013	1 1 No
Missouri	Lakes/Reservoirs (N)	Complete	Complete	Complete	No Date Provided	No
Missouri L	Lakes/Reservoirs (P) Rivers/Streams (N)	Complete Complete	Complete Complete	Complete Complete	No Date Provided No Date Provided	No No
Missouri	Rivers/Streams (P)	Complete	Complete	Complete	No Date Provided	No.
Montana	Lakes/Reservoirs (N)	Complete	orgoing	12/31/2014	12/31/2015	No
Montana	Lakes/Reservoirs (P) Rivers/Streams - Non-wadeable	Complete	ongoing	12/31/2014	12/31/2015	No.
Montana Montana	(N) Rivers/Streams - Non-wadeable	Complete	Complete	Complete	No Date Provided	No
	(P)	Complete		Complete Complete	No Date Provided	No
Montana Montana	Rivers/Streams - Wadeable (N) Rivers/Streams - Wadeable (P)	Complete Complete	Complete Complete	Complete	No Date Provided  No Date Provided	No No
Nebraska	Lakes/Reservoirs - All except	Complete	Complete	Complete	Complete	1
Nebraska	Natural Sandhii Lakes (N) Lakes/Reservoirs - All except Natural Sandhiil Lakes (P)	Complete	Complete	Complete	Complete	<del> </del>
Nebraska	Lakes/Reservoirs • Natural Sandhill Lakes (N)	Complete	Complete	Complete	No Date Provided	No
Nebraska	Lakes/Reservoirs - Natural Sandhill Lakes (P)	Complete	Complete	Complete	No Date Provided	No
Nebraska Nebraska	Rivers/Streams (N) Rivers/Streams (P)	No Date Provided No Date Provided	No Date Provided No Date Provided	No Date Provided No Date Provided	No Date Provided  No Date Provided	No
Novada	Lakes/Reservoirs (N)	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No No
	Lakes/Reservoirs (P)	No Date Provided	No Date Provided	No Date Provided	No Oate Provided	No
Novada Novada	Rivers/Streams (N) Rivers/Streams (P)	No Date Provided No Date Provided	No Date Provided No Date Provided	No Date Provided No Date Provided	No Date Provided  No Date Provided	No No
New Hampshire	Łakes/Resgrvoirs (N)	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No No
New Hampshire New Hampshire	Lakes/Résérvoirs (P) Rivers/Streams - Non-Wadeable	Complete Complete	Complete Complete	Complete No Date Provided	Complete No Date Provided	No
New Hampshire	(N) Rivers/Streams - Non-Wadeable	Complete	Complete	No Date Provided	No Date Provided	100
New Hampshire	(P) Rivers/Streams - Wadeable (N)	Complete	Complete	Complete	12/31/2619	<u> </u>
New Hampshire New Hampshire	Rivers/Streams - Wadeable (P) Estuaries - All except Great Bay	Complete No Oate Provided	Complete No Date Provided	Complete No Date Provided	12/31/2C19 No Date Provided	No
New Hampshire	(N) Estuaries - All except Great Bay (P)	No Date Provided	No Date Provided	No Date Provided	No Dale Provided	No
New Hampshire	Estuaries - Great Bay (N)	Complete	Complete	Complete	Complete	No
New Hampshire New Jersey	Estuaries - Great Bay (P) Lakes/Reservoirs (N)	No Date Provided No Date Provided	No Date Provided No Date Provided	No Date Provided No Date Provided	No Date Provided No Date Provided	No No
Now Jersey	Lakes/Reservoirs (P)	Complete	Complete	Complete	Complete	120
New Jersoy	Rivers/Streams (N)	No Date Provided	No Date Provided	No Date Provided Complete	No Date Provided	No
New Jersey New Jersey	Rivers/Streams (P) Estuaries (N)	Complete No Date Provided	Complete No Date Provided	No Date Provided	Complete No Date Provided	No
New Jersey	Estuaries (P)	No Date Proyided	No Date Provided	No Date Provided	No Date Provided	No
Nully Moxico	Lakes/Reservoirs (N) Lakes/Reservoirs (P)	No Date Provided No Date Provided	No Date Provided No Date Provided	No Date Provided No Date Provided	No Date Provided No Date Provided	No No
New Mexico New Mexico	Rivers/Streams (N)	No Date Provided	No Dala Provided	No Date Provided	No Date Provided	No I
New Moxica	Rivers/Streams (P)	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No I
New York New York	Lakes/Reservoirs (N) Lakes/Reservoirs (P)	*Note Complete	*Note Complete	*Note Complete	*Note 12/31/2013	
New York	Rivers/Streams (N)	Complete	Complete	Complete	*Note	
New York New York	Rivers/Streams (P) Estuaries (N)	Complete Complete	Complete ongoing	12/31/2016	12/31/2013	
New York	Estuarles (P)	*Note	*Note	*Note	•Note	
North Coroling	Lakes/Reservoirs (N)	No Date Provided No Date Provided	No Date Provided No Date Provided	No Date Provided No Date Provided	No Date Provided No Date Provided	No
North Carolina North Carolina	Lakes/Reservoirs (P) Rivers/Streams (N)	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No I
North Carollon	Rivers/Streams (P)	No Date Provided	No Date Provided	No Date Provideri	No Date Provided	No.
North Carolina North Carolina	Estuaries (N) Estuaries (P)	No Date Provided No Date Provided	No Date Provided No Date Provided	No Date Provided No Date Provided	No Date Provided No Date Provided	No I
North Carglina North Dakota	Lakes/Reservoirs (N)	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No I
North Dakoto	Lakes/Reservoirs (P)	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No No
North Dakota North Dakota	Rivers/Streams (N) Rivers/Streams (P)	No Date Provided No Date Provided	No Date Provided No Date Provided	No Date Provided No Date Provided	No Date Provided No Date Provided	No I
Nonthern Meriena	Lakes/Reservoirs (N)	Complete	Complete	Сотріете	Complete	
Teland-						
Islands Northern Mananas Islands	Lakes/Reservoles (P)	Complete	Complete	Complete	Complete	

	A training rapid pully married orbitolists above a home pales and above a			Development Milestone	<u> </u>	
State/Territory	Watertype (Criterion)	Planning for     Criteria     Development	2. Collection of Information & Data	3. Analysis of Information & Data	4. Proposal of Criteria	5. A Crit
Northern Malianas Islands	Rivers/Streams (P)	Complete	Complete	Complete	Completa	
Northern Marianas	Estuaries (N)	Complete	Complete	Complete	Complete	
Islands Northern Marianas	Estuaries (P)	Complete	Complete	Complete	Complete	····
Islands Ohlo	Lakes/Reservoirs (N)	Complete	Complete	Complete	3/31/2014	
Ohlo	Lakes/Reservoirs (P)	Complete	Complete	Complete	3/31/2014	1
Ohlo	Rivers/Streams - Non-Wadeable (N)	Complete	Complete	Complete	3/31/2014	5
Onlo	Rivers/Streams - Non-Wadeable (P)	Complete	Complete	Complete	3/31/2014	
Onlo	Rivers/Streams - Wadeable (N)	Complete	Complete	Complete	7/31/2014	
Ohio Oklalicija	Rivers/Streams - Wadeable (P) Lakes/Reservoirs (N)	Complete No Date Provided	Complete No Date Provided	Complete No Date Provided	7/31/2014 No Date Provided	No
10000000	Lakes/Reservoirs (P)	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No
Okabenis	Rivers/Streams (N) Rivers/Streams (P)	No Date Provided No Date Provided	No Date Provided No Date Provided	No Date Provided No Date Provided	No Date Provided No Date Provided	No l No l
W. Colonia	Lakes/Reservoirs (N) Lakes/Reservoirs (P)	No Date Provided No Date Provided	No Date Provided	No Date Provided	No Date Provided	1 0M
016000 016000	Rivers/Streams (N)	No Date Provided	No Date Provided No Date Provided	No Date Provided No Date Provided	No Date Provided No Date Provided	No (
Oregon Oregon	Rivers/Streams (P) Estuaries (N)	No Date Provided No Date Provided	No Date Provided No Date Provided	No Date Provided No Date Provided	No Date Provided No Date Provided	No No
Quegon	Estuaries (P)	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No I
Pennsylvania Pennsylvania	Lakes/Reservoirs (N) Lakes/Reservoirs (P)	Complete Complete	Complete Complete	12/31/2013	12/31/2014 12/31/2014	
Pennsylvania	Rivers/Streams - Large Rivers	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No E
annala en eksel keid Handrick bereinde albeiter erreinsen volkeltere	(N) Rivers/Streams - Large Rivers			<del>                                     </del>	······································	<del> </del> -
Pennsylvania	(P) Rivers/Streams - Wadeable	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No t
Pennsylvania	Streams and Small Rivers (N)	Complete	2/28/2014	10/31/2014	12/31/2015	1
Pennsylvania	Rivers/Streams - Wadeable Streams and Small Rivers (P)	Complete	2/28/2014	10/31/2014	12/31/2015	1
Pennsylvania	Estuaries (N)	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No (
Pennsylvania Puerto Rico	Estuaries (P) Lakes/Reservoirs (N)	No Date Provided Complete	No Date Provided 3/31/2014	No Date Provided 6/30/2014	No Date Provided 6/30/2014	No t
Puerto Rico Puerto Rico	Lakes/Reservo)rs (P) Rivers/Streams (N)	Complete Complete	Complete Complete	Complete Complete	Complete Complete	
Puerto Rico	Rivers/Streams (P)	Complete	Complete	Complete	Complete	12
Puerto Rico Puerto Rico	Estuares (N) Estuaries (P)	No Date Provided Complete	No Date Provided Complete	No Data Provided Complete	No Date Provided Complete	No f
Rhode Island	Lakes/Reservoirs (N)	Complete	Complete	12/31/2013	12/31/2014	1
Rhode Island	Lakes/Reservoirs (P) Rivers/Streams - Non-Wadeable	Complete	Complete	Complete	Complete	
Rhode Island	(N) Rivers/Streams - Non-Wadeable	No Date Provided	No Date Provided	No Date Provided	No Date Provided	Noc
Rhode Island	(P)	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No D
Rhode Island Rhode Island	Rivers/Streams - Wadeable (N) Rivers/Streams - Wadeable (P)	Complete No Date Provided	12/31/2015 12/31/2015	12/31/2015 12/31/2015	12/31/2016 12/31/2016	1
Rhode Island Rhode Island	Estuaries (N)	6/30/2014 6/30/2014	12/31/2018 12/31/2018	12/31/2020 12/31/2020	12/31/2021 12/31/2021	1
South Carolina	Estuaries (P) Lakes/Reservoirs - 40 acres and	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No C
~ 2 m - a - a - a - a - a - a - a - a - a -	smaller (N) Lakes/Reservoirs - 40 acres and					<del> </del>
South Carolina	smaller (P) Lakes/Reservoirs - Greater tran	No Date Provided	No Date Provided	No Date Provided	No Date Provided	Not
South Carolina	40 acres (N)	Complete	Complete	Complete	Complete	
South Carolina	Lakes/Reservoirs - Greater than 40 acres (P)	Complete	Complete	Complete	Complete	(
Constitution of the second		No Statewide	No Statewide	No Statewide	No Statewide	No
South Carelina	Rivers/Streams (N)	Development Intended	Development Intended	Development Intended	Development Intended	Develop
South Carolina	Rivers/Streams (P)	No Statewide Development	No Statewide Development	No Statewide Development	No Stateviide	No
	Estuaries (N)	Intended	Intended Complete	Intended	Development Intended 12/31/2013	Develor
South Carolina South Carolina	Estuaries (P)	Complete Complete	Complete	12/31/2013 12/31/2013	12/31/2013	1.
South Pakota South Pakota South Dakota	Lakes/Reservoirs (N) Lakes/Reservoirs (P)	No Date Provided No Date Provided	No Date Provided No Date Provided	No Date Provided No Date Provided	No Date Provided No Date Provided	No C
South Dakota	Rivers/Streams (N)	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No D
Court Dakola	Rivers/Streams (P) Lakes/Reservoirs (N)	No Date Provided No Date Provided	No Date Provided No Date Provided	No Date Provided No Date Provided	No Date Provided No Date Provided	No C No C
Inition of	Lakes/Reservoirs (P)	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No C
Journale Louissen	Rivers/Streams (N) Rivers/Streams (P)	No Date Provided No Date Provided	No Date Provided No Date Provided	No Date Provided No Date Provided	No Date Provided No Date Provided	No D
[Astronomy 1 (2) (3) [Astro-	Lakes/Reservoirs (N)	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No C
Tosos 1984)	Lakes/Reservoirs (P) Rivers/Streams (N)	No Date Provided No Date Provided	No Date Provided No Date Provided	No Date Provided No Date Provided	No Date Provided No Date Provided	No C
	Rivers/Streams (P) Estuaries (N)	No Date Provided No Date Provided	No Date Provided No Date Provided	No Date Provided No Date Provided	No Date Provided No Date Provided	No C
Texas	Estuaries (P)	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No C
U.S. Virgin Islands U.S. Virgin Islands	Estuaries (N) Estuaries (P)	Complete Complete	9/30/2014 Complete	3/31/2015 Complete	9/30/2015 Complete	9
Utah	Lakes/Reservoirs (N)	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No E
Uteh	Lakes/Resgryoirs (P) Rivers/Streams - Headwater	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No C
Utah	Streams (Categories 1 and 2) (N) Rivers/Streams - Headwater	Complete	Complete	Complete	in Progress	No C
Utah	Streams (Categories 1 and 2) (P)	Complete	Complete	Complete	In Progress	No C

4-3m states debut and security and the second statement for	m, arriver bit a state (A.S. time bit to the later of the state (A.S. time bit to the	rar high telebrare til at hann at tad att att et betreptig fly han på njamake me ger ng e	Development Milestones					
State/Territory	Watertype (Criterion)	1. Planning for Criteria Development	2. Collection of Information & Data	3. Analysis of Information & Data	4. Proposal of Criteria	5. A Crit		
Ųtah	Rivers/Streams - Rivers/Streams except Headwater Streams (N)	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No E		
Vlah	Rivers/Streams - Rivers/Streams except Headwater Stroams (P)	Na Oate Provided	Na Date Provided	No Date Provided	No Date Provided	No t		
Vermont	Lakes/Reservoirs (N)	Complete	Complete	Complete	12/31/2013	1		
Vermont	Lakes/Reservoirs (P)	Complete	Complete	Complete	12/31/2013	ī		
Vermont	Rivers/Streams (N)	Complete	Complete	Complete	12/31/2013	1		
Vermont	Rivers/Streams (P)	Complete	Complete	Complete	12/31/2013	1 1		
Virginia	Lakes/Reservoirs (N)	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No E		
Virginia	Lakes/Reservoirs (P)	No Dale Provided	No Date Provided	No Date Provided	No Date Provided	No C		
Virginia	Rivers/Streams (N)	Complete	Complete	No Date Provided	No Date Provided	No C		
Virginia	Rivers/Streams (P)	Complete	Compléte	No Date Provided	No Date Provided	No E		
Virginia	Estuaries (N)	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No C		
Virginja	Estuaries (P)	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No C		
Washington	Lakes/Reservoirs (N)	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No f		
Washington	Lakes/Reservoirs (P)	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No C		
Washington	Rivers/Streams (N)	No Dale Provided	No Date Provided	No Date Provided	No Date Provided	No C		
Weshlooton	Rivers/Streams (P)	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No C		
Washington	Estuaries (N)	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No E		
Washington	Estuaries (P)	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No C		
West Virginia	Lakes/Reservoirs (N)	Not Planned	Not Planned	Not Planned	Not Planned	L N		
West Virginia	Lakes/Reservoirs (P)	Complete	Complete	Complete	Completa			
West Virginia	Rivers/Streams (N)	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No t		
West Virginia	Rivers/Streams (P)	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No C		
Wisconsin	Lakes/Reservoirs (N)	Complete	No Date Provided	No Date Provided	No Date Provided	No C		
Wisconsin	Lakes/Reservoirs (P)	Complete	Complete	Complete	Complete			
Wisconsin	Rivers/Streams (N)	Complete	Complete	3/31/2014	No Date Provided	No C		
Wisconsin	Rivers/Streams (P)	Complete	Completa	Complete	Complete			
Wyodiling	Lakes/Reservoirs (N)	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No C		
Wolnier	Lakes/Reservoirs (P)	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No C		
Wyoning	Rivers/Streams (N)	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No C		
yvyomina	Rivers/Streams (P)	No Date Provided	No Date Provided	No Date Provided	No Date Provided	No C		

## Montana Board of Environmental Review and Montana Department of Environmental Quality

### Public Hearings on Numeric Nutrient Standards and the Proposed Adoption of Rules and Circulars Pertaining to the Proposed Standards

#### March 24, 2014

The Montana League of Cities and Towns (MLCT) appreciate the opportunity to comment on the proposed Numeric Nutrient Standards and corresponding rules and circulars. MLCT has appreciated the willingness of MDEQ staff to develop the Nutrient Workgroup and work on resolving the concerns and understanding of the proposed wastewater rules. This has been a very long and at times frustrating process, but has worked to improve communications and the final rules. The MLCT supports the proposed rules pending before the Board of Environmental Review and the accompanying documents under consideration by Montana Department of Environmental Quality with the stipulation all rules and circulars are adopted. The adoption of all rules would be required to ensure the Intent and understanding of the Nutrient Workgroup is accomplished.

The MLCT does not dispute the research conducted by the MDEQ in establishing the 0.3 mg/L TN and 0.03 mg/L TP and the nutrients effect on water quality. We have expressed concerns that the proposed standards are not achievable using technologies available today or in the foreseeable future. The proposed TP requirements could be achieved with significant financial investments by point source dischargers, but the proposed TN values cannot be achieved even with the use of a Reverse Osmosis (RO) treatment system. Current RO technology would not allow discharges to reduce TN treatment below 1.0 mg/L. It is because dischargers cannot meet the proposed numeric nutrient limits that the proposed variance process is critical to the adoption of the proposed Numeric Nutrient Standards.

The MLCT requests that the following areas of the proposed rules have continued discussions and clarification before final implementation:

- Protection of Downstream Uses: Before final implementation of the Numeric Nutrient Standards
  clarification and agreement on the extent a point source discharger is responsible for the protection of
  downstream use and what consideration MDEQ and EPA will place on non-point source dischargers in
  developing point source dischargers' responsibility and requirements.
- Non-Point Source dischargers: A continued discussion with the Department on eventual Legislative language to address the impacts of non-point source nutrient contribution.
- Significant Impact: The MLCT would request continued discussion in the variance process to address
  future required treatment improvements to meet lower numeric nutrient limits that would provide very
  limited or no improvement to the receiving water quality.

I want to thank the Department of Environmental Quality staff, EPA, Nutrient Work Group members, and others that have worked very hard for a number of years to develop the proposed standards and accompanying documents to ensure Montana has clean rivers and streams in the future.

David Mumford, P.E. Chair, MLCT Water and Wastewater Committee